Missoula City Council  
Public Works Committee Agenda

Date: August 14, 2019  
Time: 12:45 pm - 1:00 pm  
Location: City Council Chambers  
140 W. Pine Street, Missoula, MT


1. ADMINISTRATIVE BUSINESS

1.1 Roll Call

1.2 Approval of the Minutes from August 7, 2019

2. PUBLIC COMMENT ON ITEMS NOT ON THE AGENDA

3. COMMITTEE BUSINESS

3.1 Wastewater Primary Effluent Lift Station Communications Upgrade  
Ross Mollenhauer

Recommended Motion:  
Approve and authorize the Mayor to sign the agreement with Neely Electric to upgrade the Wastewater Facility Primary Effluent Lift Station (PELS) pump control communication system for a sum not to exceed $43,208.00.

3.2 2019 Missoula Travel Demand Model Update  
Aaron Wilson

Recommended Motion:  
Approve and authorize the Mayor to sign a contract with LSA in the amount of $87,957 for the Missoula Metropolitan Planning Organization (MPO) 2019 Missoula Travel Demand Model Update.

4. ADJOURNMENT
Missoula City Council Public Works Committee Minutes

Date: August 7, 2019
Time: 11:30 am
Location: City Council Chambers
140 W. Pine Street, Missoula, MT

Members present: Mirtha Becerra, Heather Harp, Jordan Hess, Gwen Jones, Julie Merritt, Jesse Ramos, Bryan von Lossberg, Heidi West
Members absent: Stacie Anderson, Julie Armstrong, John DiBari

1. ADMINISTRATIVE BUSINESS
   1.1 Roll Call
   The minutes were approved as submitted.
   1.2 Approval of Minutes from July 31, 2019

2. PUBLIC COMMENT ON ITEMS NOT ON THE AGENDA

3. COMMITTEE BUSINESS
   3.1 Agreement with Montana Dept. of Transportation for Sanitary Sewer Manhole Adjustment on the I-90 Ramps – Grant Creek Road Project

   Ross Mollenhauer, Utility Project Manager, reviewed the agreement with the Montana Department of Transportation, which will allow for minor adjustments to two City sanitary sewer manholes. The manholes are in conflict with the anticipated work being done as part of the I-90 Ramps-Grant Creek Road Project.

   Under this contract, there will be no cost to the City for this work to be performed.

   Moved By Bryan von Lossberg

   Approve and authorize the Mayor to sign an agreement with the Montana Department of Transportation for sanitary sewer manhole adjustment as part of the I-90 Ramps – Grant Creek Road Project at no cost to the City.

   For (8): Mirtha Becerra, Heather Harp, Jordan Hess, Gwen Jones, Julie Merritt, Jesse Ramos, Bryan von Lossberg, and Heidi West

   Absent (3): Stacie Anderson, Julie Armstrong, and John DiBari
3.2 HVAC Maintenance Fiscal Year 2020 To 2024

Matt Lawson, Facilities Department, spoke on the HVAC maintenance contract with Johnson Controls for Fiscal Year 2020. Seven City facilities are contained within the agreement. Due to the age of the building, City Hall needs greater funds for maintenance than some of the others.

The Fiscal Year 2020 HVAC maintenance contract is in the amount of $111,981.00. Afterwards, there will be an annual increase of three percent.

Moved By Jesse Ramos

Approve and authorize the Mayor to sign HVAC maintenance contract with Johnson Controls in the amount of $111,981.00 for fiscal year 2020 with 3% increase each year.

For (8): Mirtha Becerra, Heather Harp, Jordan Hess, Gwen Jones, Julie Merritt, Jesse Ramos, Bryan von Lossberg, and Heidi West

Absent (3): Stacie Anderson, Julie Armstrong, and John DiBari

Approved (8 to 0)

3.3 Higgins Ave. Bridge Rehabilitation—Hip Strip Plaza & West Stair Feasibility Studies and Design Modifications Project

Jeremy Keene, Public Works, spoke on the professional services agreement with HDR Engineering, Inc. The Montana Department of Transportation (MDT) is responsible for the Higgins Avenue Bridge Rehabilitation Project. The Hip Strip Plaza and West Stair are two proposed design modifications associated with the MDT project.

The City wants to hire HDR Engineering to perform two feasibility studies, which may result in plan/design changes. The modification to the Third Street Plaza would include grading, Americans with Disabilities Act (ADA) compliance, avoidance of utility conflict, and cost. The West Stair from the bridge to Caras Park would be modified and relocated.

If one or both studies are deemed feasible, this agreement would also allow the City to move forward with HDR to incorporate the modifications
in a revised Higgins Street Bridge Project plan/design. The determination of feasibility will take approximately one month. Work on the Higgins Street Bridge Rehabilitation project is expected to begin in the fall of 2019.

Citizen Goeff Badenoch spoke on the stair issue, which he has been studying for over twenty years. When a facility has two grades, he said, the challenge is to provide access which is not diminished.

Citizen advocacy has prompted robust conversations around the Hip Strip Plaza and the West Stair issues. The public is eager to see the outcome of those feasibility studies.

Moved By Gwen Jones

Approve and authorize the Mayor to sign a professional services agreement with HDR Engineering, Inc. for the Higgins Ave. Bridge Rehabilitation—Hip Strip Plaza & West Stair Feasibility Studies and Design Modifications Project at a cost not to exceed $39,625.60.

For (8): Mirtha Becerra, Heather Harp, Jordan Hess, Gwen Jones, Julie Merritt, Jesse Ramos, Bryan von Lossberg, and Heidi West

Absent (3): Stacie Anderson, Julie Armstrong, and John DiBari

Approved (8 to 0)

4. ADJOURNMENT
City of Missoula, Montana
Item to be Referred to City Council Committee

Committee: Public Works
Item: Wastewater Primary Effluent Lift Station Communications Upgrade
Date: August 8, 2019
Sponsor(s): Ross Mollenhauer
Prepared by: Gene Connell

Ward(s) Affected:
☐ Ward 1  ☐ Ward 4
☐ Ward 2  ☐ Ward 5
☐ Ward 3  ☐ Ward 6
☒ All Wards  ☐ N/A

Action Required:
Approve and authorize the Mayor to sign the agreement with Neely Electric to upgrade the Wastewater Facility Primary Effluent Lift Station (PELS) pump control communication system for a sum not to exceed $43,208.00.

Recommended Motion(s):
I move the City Council: Approve and authorize the Mayor to sign the agreement with Neely Electric to upgrade the Wastewater Facility Primary Effluent Lift Station (PELS) pump control communication system for a sum not to exceed $43,208.00.

Timeline:
Referral to committee: August 12, 2019
Committee discussion: August 14, 2019
Council action (or sets hearing): N/A
Public Hearing: N/A
Deadline: N/A

Background and Alternatives Explored: The existing pump control protocol is outdated and proven to be less than reliable. Investing in an upgraded Ethernet communication system will give increased capability and reliability. This is the current standard for the Wastewater Facility. Neely Electric has extensive knowledge of the plant System Control and Data Acquisition (SCADA) system and is an approved sole supplier for this work.

Financial Implications: Wastewater Enterprise funds will be used to fund this project.

Links to external websites:
CONSTRUCTION SERVICES AGREEMENT

Missoula WWTP PELS VFD Communications Upgrade

THIS AGREEMENT is made and entered into this 19th day of August, 2019, by and between the CITY OF MISSOULA, MONTANA, a municipal corporation organized and existing under the laws of the State of Montana, 435 Ryman, Missoula, Montana 59802, hereinafter referred to as “City,” and Neely Electric Inc, whose principal place of business is located at 10481 Mocassin Ln, Missoula, MT 59808, hereinafter referred to as “Contractor.”

In consideration of the mutual covenants and agreements contained here, the receipt and sufficiency of the same being acknowledged, the parties agree as follows:

1. **Purpose:** City agrees to hire Contractor as an independent contractor to perform services for City described in the Bid Proposal, attached as Exhibit A and by reference made a part of this agreement.

2. **Effective Date:** This agreement is effective on the date of its execution.

3. **Scope of Work/Task Deadlines:** Contractor will perform the work and provide the services in accordance with the requirements of Exhibit A.

4. **Payment:** City agrees to pay Contractor an amount not to exceed Forty Three Thousand Two Hundred and Eight Dollars ($43,208.00) for services performed pursuant to the Scope of Work. Any alteration or deviation from the described work that involves extra costs will be performed by Contractor after written request by the City and will become an extra charge over and above the agreement amount. The parties must agree in writing upon any extra charges.

5. **Independent Contractor Status:** The parties agree that Contractor, is an independent contractor for purposes of this agreement and the parties agree that Contractor is and shall be an independent contractor when performing services pursuant to this agreement. Contractor is not subject to the terms and provisions of the City’s personnel policies handbook and may not be considered a City employee for workers’ compensation or any other purpose. Contractor is not authorized to represent the City or otherwise bind the City in any dealings between Contractor and any third parties.

Contractor shall comply with the applicable requirements of the Workers’ Compensation Act, Title 39, Chapter 71, MCA, and the Occupational Disease Act of Montana, Title 39, Chapter 71, MCA. Contractor shall maintain workers’ compensation coverage for all members and employees of Contractor’s business, except for those members who are exempted by law.

Contractor shall furnish the City with copies showing one of the following: (1) a binder for workers’ compensation coverage by an insurer licensed and authorized to provide workers’ compensation insurance in the State of Montana; or (2) proof of exemption from workers’ compensation granted by law for independent contractors.
6. **Indemnity and Insurance:** For other than professional services rendered, to the fullest extent permitted by law, Contractor agrees to defend, indemnify, and hold the City harmless against claims, demands, suits, damages, losses, and expenses connected therewith that may be asserted or claimed against, recovered from or suffered by the City by reason of any injury or loss, including but not limited to, personal injury, including bodily injury or death, property damage, occasioned by, growing out of, or in any way arising or resulting from any intentional or negligent act on the part of Contractor or Contractor’s agents or employees.

For the professional services rendered, to the fullest extent permitted by law, Contractor agrees to indemnify and hold the City harmless against claims, demands, suits, damages, losses, and expenses, including reasonable defense attorney fees, to the extent caused by the negligence or willful misconduct of the Contractor or Contractor’s agents or employees.

For this purpose, Contractor shall provide City with proof of Contractor’s liability insurance issued by a reliable company or companies for personal injury and property damage in amounts not less than as follows:

- Workers’ Compensation—statutory
- Employers’ Liability—$1,000,000 per occurrence; $2,000,000 annual aggregate
- Commercial General Liability—$1,000,000 per occurrence; $2,000,000 annual aggregate
- Automobile Liability—$1,000,000 property damage/bodily injury; $2,000,000 annual aggregate
- Professional Liability—$1,000,000 per claim; $2,000,000 annual aggregate

The City shall be included or named as an additional or named insured on the Commercial General and Automobile Liability policies. The insurance must be in a form suitable to City.

7. **Warranty:** Contractor warrants that all services and work will be performed in a good workman-like manner. Contractor acknowledges that he or she will be liable for any breach of this warranty for the lesser of a period of one (1) year from the time services are completed or any warranty described in the Scope of Services.

8. **Compliance with Laws:** Contractor agrees to comply with all federal, state and local laws, ordinances, rules and regulations, including the safety rules, codes and provisions of the Montana Safety Act in Title 50, Chapter 71, MCA. Contractor agrees to obtain, and maintain for the duration of its work for the City pursuant to this Agreement, a City business license. Contractor acknowledges and agrees that the City will make no payment under this Agreement until a valid City business license has been obtained.

9. **Contractors’ Gross Receipts Tax:** Contractor understands that all contractors or subcontractors working on a publicly funded project are required to pay or have withheld from earnings one percent (1%) of the gross contract price if the gross contract price is Five Thousand Dollars ($5,000) or more.

10. **Minimum Wage Rates:** In accordance with Montana Law (Section 18-2-403, MCA), on contracts for state, county, municipal school construction, heavy highway, or municipal
construction, repair, or maintenance work under any of the laws of the state, the Contractor shall give preference to the employment of bona fide Montana residents in the performance of said contract, and shall further pay the standard prevailing rate of wages including fringe benefits and travel allowances in effect as paid in the county or locality in which the work is being performed. The provisions of Section 18-2-409, MCA, requires 50 percent of the workers on the project to be Montana residents.

The minimum wages, if included as a part of the contract documents, are not controlling except as to the minimum for the purpose of the Davis-Bacon Act; therefore, it is incumbent upon each employer to pay the standard prevailing rate of wages, including fringe benefits for health and welfare and pension contributions and travel allowance provisions in effect and applicable to the county or locality in which the work is being performed. The prevailing wage rate schedule in effect at the time this project is first advertised shall be used throughout the duration of the contract as prescribed in Administrative Rules of Montana (ARM) 24.17.127(1)(c).

“Standard Prevailing Rate of Wages” is defined by Section 18-2-402, MCA, as including wages, fringe benefits for health and welfare and pension contributions, and travel allowance which are paid in the city or locality by other contractors for work of a similar character performed in the county or locality by each craft, classification, or type of worker needed to complete a contract.

In accordance with Montana Law (Section 18-2-422, MCA), each contractor and employer shall maintain payroll records in a manner readily capable of being certified for submission under MCA 18-2-423, for not less than three years after the Contractor’s completion of work on this project.

Travel allowance, if applicable, may or may not be all inclusive of “travel” and/or subsistence and travel time due employees. It is incumbent on the employer to determine the amounts due for each craft employed according to the method of computation outlined for each craft where applicable.

To comply with Section 18-2-406, MCA, the Contractor performing work or providing construction services shall post in a prominent and accessible site on the project or staging area, not later than the first day of work and continuing for the entire duration of the project, a legible statement of all wages and fringe benefits to be paid to the employees.

Per Montana Law, (Section 18-2-407, MCA), any contractor, subcontractor, or employer who pays workers or employees at less than the standard prevailing wage as established under the public works contract shall forfeit a penalty at a rate of up to 20% of the delinquent wages plus fringe benefits, attorney fees, audit fees, and court costs. Money collected under this section must be deposited in the Montana general fund. A contractor, subcontractor, or employer shall also forfeit to the employee the amount of wages owed plus $25 a day for each day that the employee was underpaid.
Copies of the current prevailing rate of wages may be obtained from the Montana State Department of Labor and Industry, Labor Standards Division, Helena, Montana.

Any infractions of the Laws of the State of Montana covering labor will be forwarded to the State of Montana, Department of Labor and Industry, Labor Standards Division.

The contractor performing work on a “public works contract” shall not pay less than the latest Montana Labor Standard Provisions minimum wage as determined by the U.S. Secretary of Labor. A copy of said wage rate is attached as part of the contract documents. The provisions of this part do not apply in those instances in which the standard prevailing rate of wages is determined by federal law. “Public works contract” means a contract for construction services let by the state, county, municipality, school district, or political subdivision or for non-construction services let by the state, county, municipality, or political subdivision in which the total cost of the contract is in excess of $25,000.

Contractor shall utilize the Montana Statewide Davis-Bacon Heavy Construction Wage Rates included in the Montana Prevailing Wage Rate Schedule for Heavy Construction effective January 26, 2019, which is attached as Exhibit B.

11. **Nondiscrimination and Affirmative Action:** Contractor agrees and shall comply with the following Non-Discrimination and Affirmative Action policies:

**NON-DISCRIMINATION.** All hiring shall be on the basis of merit and qualification and there shall be no discrimination in employment on the basis of race, ancestry, color, physical or mental disability, religion, national origin, sex, age, marital or familial status, creed, ex-offender status, physical condition, political belief, public assistance status, sexual orientation, or gender identity/expression, except where these criteria are reasonable bona fide occupational qualifications.

**AFFIRMATIVE ACTION POLICY.** Contractors, subcontractors, sub grantees, and other firms doing business with the City of Missoula must be in compliance with the City of Missoula’s Affirmative Action Plan, and Title 49 Montana Codes Annotated, entitled “Human Rights” or forfeit the right to continue such business dealings.

**The City’s Affirmative Action Policy Statement is:**

The Mayor of the City of Missoula or the Mayor’s designee may adopt an affirmative action plan to provide all persons equal opportunity for employment without regard to race, ancestry, color, handicap, religion, creed, national origin, sex, age, sexual orientation, gender identity or expression, or marital status. In keeping with this commitment, we are assigning to all department heads and their staff the responsibility to actively facilitate equal employment opportunity for all present employees, applicants, and trainees. This responsibility shall include assurance that employment decisions are based on furthering the principle of equal employment opportunity by imposing only valid requirements for employment and assuring that all human resource actions are administered on the basis of job necessity.

Specific responsibility for developing, implementing, monitoring and reporting are assigned to
the City Personnel staff under the supervision and direction of the Chief Administrative Officer and the Mayor.

It is the policy of the City of Missoula to eliminate any practice or procedure that discriminates illegally or has an adverse impact on an “affected” class. Equal opportunity shall be provided for all City employees during their terms of employment. All applicants for City employment shall be employed on the basis of their qualifications and abilities.

The City of Missoula, where practical, shall utilize minority owned enterprises and shall ensure that subcontractors and vendors comply with this policy. Failure of subcontractors and vendors to comply with this policy statement shall jeopardize initial, continued, or renewed funds.

Our commitment is intended to promote equal opportunity in all employment practices and provide a positive program of affirmative action for the City of Missoula, its employees, program participants, trainees and applicants.

12. **Default and Termination:** If either party fails to comply with any condition of this agreement at the time or in the manner provided for, the other party, at its option, may terminate this agreement and be released from all obligations if the default is not cured within ten (10) days after written notice is provided to the defaulting party. Said notice shall set forth the items to be cured. Additionally, the non-defaulting party may bring suit for damages, specific performance, and any other remedy provided by law. These remedies are cumulative and not exclusive. Use of one remedy does not preclude use of the others. Notices shall be provided in writing and hand-delivered or mailed to the parties at the addresses set forth in the first paragraph of this agreement.

13. **Modification and Assignability:** This document contains the entire agreement between the parties and no statements, promises or inducements made by either party or agents of either party, which are not contained in this written agreement, may be considered valid or binding. This agreement may not be enlarged, modified or altered except by written amendment signed by both parties hereto. The Contractor may not subcontract or assign Contractor’s rights, including the right to compensation or duties arising under this agreement, without the prior written consent of City. Any subcontractor or assignee will be bound by all of the terms and conditions of this agreement.

14. **Liaison:** City’s designated liaison with Contractor is Don Schmidt with the Wastewater Division, and Contractor’s designated liaison with City is Mike Neely.

15. **Applicability:** This agreement and any extensions of it shall be governed and construed in accordance with the laws of the State of Montana.

16. **Signing of Contract:** The contract may be signed in counterparts and signed electronically by all parties.
IN WITNESS WHEREOF, the parties here have executed this instrument the day and year first above written.

**CONTRACTOR:**
Neely Electric

**MAYOR**
City of Missoula, Montana

______________________________  ________________________________
Mike Neely                      John Engen

**ATTEST:**

______________________________  ________________________________
Martha L. Rehbein, CMC, City Clerk     Jim Nugent, City Attorney

(SEAL)
EXHIBIT A

Bid Proposal

Missoula WWTP PELS VFD Communications Upgrade

Neely Electric Inc.
10481 Moccasin Ln
Missoula, MT 59808
Phone: (406)292-6500

Missoula Dept. Of Public Works Waste Water Division
435 Ryman
Missoula, MT 59802-4297

Attention: Don Schmidt

30 May 2019
Missoula WWTP PELS VFD Communications Upgrade
PELS
100 Clarkfork Lane
Missoula, MT 59808

Re: Proposal for Missoula WWTP PELS VFD Communications Upgrade

We are pleased to quote the Electrical Installation on the above referenced project with the following qualifications and exclusions.

Qualifications:

Work not described in the Contract Documents is not part of the Project.

2. Supply and install 8 new Powerflex Ethernet/IP communications cards in the Influent and Ellutrient Pumps
3. Programming for all VFD’s and PLC.
4. Supply and install all required Ethernet cabling, jacks, patch cables and patch panel.
5. Install owner supplied MOXA Ethernet Switches.
6. Documentation.
7. Start-up and Commissioning.

Exclusions:

Pricing:

For the Sum of $43,208.00

We would like to thank you for the opportunity to quote this project. If you have any questions, please call us.

Sincerely,

Michael D. Neely

Michael Neely
Neely Electric Inc.
MONTANA
PREVAILING WAGE RATES FOR HEAVY CONSTRUCTION SERVICES 2019

Effective: January 26, 2019

Steve Bullock, Governor
State of Montana

Galen Hollenbaugh, Commissioner
Department of Labor and Industry

To obtain copies of prevailing wage rate schedules, or for information relating to public works projects and payment of prevailing wage rates, visit ERD at www.mtwagehourbopa.com or contact:

Employment Relations Division
Montana Department of Labor and Industry
P. O. Box 201503
Helena, MT 59620-1503
Phone 406-444-5600
TDD 406-444-5549

The department welcomes questions, comments, and suggestions from the public. In addition, we'll do our best to provide information in an accessible format, upon request, in compliance with the Americans with Disabilities Act.

MONTANA PREVAILING WAGE REQUIREMENTS

The Commissioner of the Department of Labor and Industry, in accordance with Sections 18-2-401 and 18-2-402 of the Montana Code Annotated (MCA), has determined the standard prevailing rate of wages for the occupations listed in this publication.

The wages specified herein control the prevailing rate of wages for the purposes of Section 18-2-401, et seq., MCA. It is required each employer pay (as a minimum) the rate of wages, including fringe benefits, travel allowance, zone pay and per diem applicable to the district in which the work is being performed as provided in the attached wage determinations.

All Montana Prevailing Wage Rates are available on the internet at www.mtwagehourbopa.com or by contacting the department at (406) 444-6543.

In addition, this publication provides general information concerning compliance with Montana’s Prevailing Wage Law and the payment of prevailing wages. For detailed compliance information relating to public works contracts and payment of prevailing wage rates, please consult the regulations on the internet at www.mtwagehourbopa.com or contact the department at (406) 444-6543.

GALEN HOLLENBAUGH
Commissioner
Department of Labor and Industry
State of Montana
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A. Date of Publication January 26 2019

B. Definition of Heavy Construction
The Administrative Rules of Montana (ARM), 24.17.501(4) – (4)(a), states “Heavy construction projects include, but are not limited to, those projects that are not properly classified as either ‘building construction’, or ‘highway construction.’

Heavy construction projects include, but are not limited to, antenna towers, bridges (major bridges designed for commercial navigation), breakwaters, caissons (other than building or highway), canals, channels, channel cut-offs, chemical complexes or facilities (other than buildings), cofferdams, coke ovens, dams, demolition (not incidental to construction), dikes, docks, drainage projects, dredging projects, electrification projects (outdoor), fish hatcheries, flood control projects, industrial incinerators (other than building), irrigation projects, jetties, kilns, land drainage (not incidental to other construction), land leveling (not incidental to other construction), land reclamations, levees, locks and waterways, oil refineries (other than buildings), pipe lines, ponds, pumping stations (prefabricated drop-in units – not buildings), railroad construction, reservoirs, revetments, sewage collection and disposal lines, sewers (sanitary, storm, etc.), shoreline maintenance, ski tows, storage tanks, swimming pools (outdoor), subways (other than buildings), tipples, tunnels, unsheltered piers and wharves, viaducts (other than highway), water mains, waterway construction, water supply lines (not incidental to building), water and sewage treatment plants (other than buildings) and wells.”

C. Definition of Public Works Contract
Section 18-2-401(11)(a), MCA defines “public works contract” as “…a contract for construction services let by the state, county, municipality, school district, or political subdivision or for nonconstruction services let by the state, county, municipality, or political subdivision in which the total cost of the contract is in excess of $25,000…”.

D. Prevailing Wage Schedule
This publication covers only Heavy Construction occupations and rates in the specific localities mentioned herein. These rates will remain in effect until superseded by a more current publication. Current prevailing wage rate schedules for Building Construction, Highway Construction and Nonconstruction Services occupations can be found on the internet at www.mtwagehourbopa.com or by contacting the department at (406) 444-6543.

E. Rates to Use for Projects
ARM, 24.17.127(1)(c), states “The wage rates applicable to a particular public works project are those in effect at the time the bid specifications are advertised.”

F. Wage Rate Adjustments for Multiyear Contracts
Section 18-2-417, MCA states:

“(1) Any public works contract that by the terms of the original contract calls for more than 30 months to fully perform must include a provision to adjust, as provided in subsection (2), the standard prevailing rate of wages to be paid to the workers performing the contract.

(2) The standard prevailing rate of wages paid to workers under a contract subject to this section must be adjusted 12 months after the date of the award of the public works contract. The amount of the adjustment must be a 3% increase. The adjustment must be made and applied every 12 months for the term of the contract.

(3) Any increase in the standard rate of prevailing wages for workers under this section is the sole responsibility of the contractor and any subcontractors and not the contracting agency.”
G. Fringe Benefits
Section 18-2-412, MCA states:

“(1) To fulfill the obligation...a contractor or subcontractor may:

(a) pay the amount of fringe benefits and the basic hourly rate of pay that is part of the standard prevailing rate of wages directly to the worker or employee in cash;

(b) make an irrevocable contribution to a trustee or a third person pursuant to a fringe benefit fund, plan, or program that meets the requirements of the Employee Retirement Income Security Act of 1974 or that is a bona fide program approved by the U. S. department of labor; or

(c) make payments using any combination of methods set forth in subsections (1)(a) and (1)(b) so that the aggregate of payments and contributions is not less than the standard prevailing rate of wages, including fringe benefits and travel allowances, applicable to the district for the particular type of work being performed.

(2) The fringe benefit fund, plan, or program described in subsection (1)(b) must provide benefits to workers or employees for health care, pensions on retirement or death, life insurance, disability and sickness insurance, or bona fide programs that meet the requirements of the Employee Retirement Income Security Act of 1974 or that are approved by the U. S. department of lab.

Fringe benefits are paid for all hours worked (straight time and overtime hours). However, fringe benefits are not to be considered a part of the hourly rate of pay for calculating overtime, unless there is a collectively bargained agreement in effect that specifies otherwise.

H. Dispatch City
ARM, 24.17.103(11), defines dispatch city as “...the courthouse in the city from the following list which is closest to the center of the job: Billings, Bozeman, Butte, Great Falls, Helena, Kalispell, and Missoula.”

I. Zone Pay
Zone pay is not travel pay. ARM, 24.17.103(24), defines zone pay as “...an amount added to the base pay; the combined sum then becomes the new base wage rate to be paid for all hours worked on the project. Zone pay must be determined by measuring the road miles one way over the shortest practical maintained route from the dispatch city to the center of the job.”

See section H above for a list of dispatch cities.

J. Computing Travel Benefits
ARM, 24.17.103(22), states “Travel pay, also referred to as ‘travel allowance,’ is and must be paid for travel both to and from the job site, except those with special provisions listed under the classification. The rate is determined by measuring the road miles one direction over the shortest practical maintained route from the dispatch city or the employee's home, whichever is closer, to the center of the job.”

See section H above for a list of dispatch cities.

K. Per Diem
ARM, 24.17.103(18), states “‘Per diem’ typically covers costs associated with board and lodging expenses. Per diem is paid when an employee is required to work at a location outside the daily commuting distance and is required to stay at that location overnight or longer.”

L. Apprentices
Wage rates for apprentices registered in approved federal or state apprenticeship programs are contained in those programs. Additionally, Section 18-2-416(2), MCA states, “...The full amount of any applicable fringe benefits must be paid to the apprentice while the apprentice is working on the public works contract.” Apprentices not registered in approved federal or state apprenticeship programs will be paid the appropriate journey level prevailing wage rate when working on a public works contract.
M. Posting Notice of Prevailing Wages
Section 18-2-406, MCA, provides that contractors, subcontractors, and employers who are “…performing work or providing construction services under public works contracts, as provided in this part, shall post in a prominent and accessible site on the project or staging area, not later than the first day of work and continuing for the entire duration of the project, a legible statement of all wages and fringe benefits to be paid to the employees.”

N. Employment Preference
Sections 18-2-403 and 18-2-409, MCA require contractors to give preference to the employment of bona fide Montana residents in the performance of work on public works contracts.

O. Projects of a Mixed Nature
Section 18-2-408, MCA states:

“(1) The contracting agency shall determine, based on the preponderance of labor hours to be worked, whether the public works construction services project is classified as a highway construction project, a heavy construction project, or a building construction project.

(2) Once the project has been classified, employees in each trade classification who are working on that project must be paid at the rate for that project classification”

P. Occupations Definitions
You can find definitions for these occupations on the following Bureau of Labor Statistics website: http://www.bls.gov/oes/current/oes_stru.htm

Q. Welder Rates
Welders receive the rate prescribed for the craft performing an operation to which welding is incidental.

R. Foreman Rates
Rates are no longer set for foremen. However, if a foreman performs journey level work, the foreman must be paid at least the journey level rate.

S. Proper Classification for Pipefitter and Laborer/Pipelayer Work on Water and Waste Water Treatment Plants
The proper classification for the following work is Pipefitter, when it is performed inside a building structure or performed at a location which will later be inside of a building: Joining steel pipe larger than 12 inches in diameter with bolted flange connections that has been pre-fabricated off site and does not require any modification such as cutting, grinding, welding, or other fabrication in order to be installed. All other work previously classified as pipefitter remains in that classification. The proper classification for that work when it is at a location that will always be outside a building is Pipelayer, which is under the Laborer Group 3 classification.
# WAGE RATES

## BOILERMakers

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$32.19</td>
<td>$30.61</td>
</tr>
</tbody>
</table>

**Duties Include:**
Construct, assemble, maintain, and repair stationary steam boilers, boiler house auxiliaries, process vessels, pressure vessels and penstocks. Bulk storage tanks and bolted steel tanks.

**Travel:**
- 0-120 mi. free zone
- >120 mi. federal mileage rate/mi.

**Special Provision:**
Travel is paid only at the beginning and end of the job.

**Per Diem:**
- 0-70 mi. free zone
- >70-120 mi. $65.00/day
- >120 mi. $80.00/day

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## BRICK, BLOCK, AND STONE MASONS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$33.68</td>
<td>$14.89</td>
</tr>
</tbody>
</table>

**Travel:**
- 0-20 mi. free zone
- >20-35 mi. $30.00/day
- >35-55 mi. $35.00/day
- >55 mi. $65.00/day

↑ Back to Table of Contents

## CARPENTERS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$30.00</td>
<td>$13.07</td>
</tr>
</tbody>
</table>

**Zone Pay:**
- 0-30 mi. free zone
- >30-60 mi. base pay + $4.00/hr.
- >60 mi. base pay + $6.00/hr.

↑ Back to Table of Contents
## CEMENT MASON AND CONCRETE FINISHERS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$22.21</td>
<td>$12.18</td>
</tr>
</tbody>
</table>

**Duties Include:**
Smooth and finish surfaces of poured concrete, such as floors, walks, sidewalks, or curbs. Align forms for sidewalks, curbs, or gutters.

**Zone Pay:**
- 0-30 mi. free zone
- >30-60 mi. base pay + $2.95/hr.
- >60 mi. base pay + $4.75/hr.

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## CONSTRUCTION EQUIPMENT OPERATORS GROUP 1

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$27.41</td>
<td>$13.25</td>
</tr>
</tbody>
</table>

**This group includes but is not limited to:**
- Air Compressor; Auto Fine Grader; Belt Finishing; Boring Machine (Small); Cement Silo; Crane, A-Frame Truck Crane; Crusher Conveyor; DW-10, 15, and 20 Tractor Roller; Farm Tractor; Forklift; Form Grader; Front-End Loader, under 1 cu. yd; Oiler, Heavy Duty Drills; Herman Nelson Heater; Mucking Machine; Oiler, All Except Cranes/Shovels; Pumpman.

**Zone Pay:**
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.50/hr.
- >60 mi. base pay + $5.50/hr.

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## CONSTRUCTION EQUIPMENT OPERATORS GROUP 2

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$28.20</td>
<td>$13.25</td>
</tr>
</tbody>
</table>

**This group includes but is not limited to:**
- Air Doctor; Backhoe/Excavator/Shovel, up to and incl. 3 cu. yds; Bit Grinder; Bituminous Paving Travel Plant; Boring Machine, Large; Broom, Self-Propelled; Concrete Travel Batcher; Concrete Float & Spreader; Concrete Bucket Dispatcher; Concrete Finish Machine; Concrete Convey or; Distributor; Dozer, Rubber-Tired, Push, & Side Boom; Elevating Grader/Gradall; Field Equipment Serviceman; Front-End Loader, 1 cu. yd up to and incl. 5 cu. yds; Grade Setter; Gravel Conveyor; Heavy Duty Drills, All Types; Hoist/Tugger, All; Hydralift Forklifts & Similar; Industrial Locomotive; Motor Patrol (except finish); Mountain Skidder; Oiler, Cranes/Shovels; Pavement Breaker, EMSCO; Power Saw, Self-Propelled; Pugmill; Pumpcrete/GROUT Machine; Punch Truck; Roller, other than Asphalt; Roller, Sheepfoot (Self-Propelled); Roller, 25 tons and over; Ross Carrier; Rotomill, under 6 ft; Trenching Machine; Washing /Screening Plant

**Zone Pay:**
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.50/hr.
- >60 mi. base pay + $5.50/hr.

↑ Back to Table of Contents
### CONSTRUCTION EQUIPMENT OPERATORS GROUP 3

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$28.95</td>
<td>$13.25</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
- Asphalt Paving Machine; Asphalt Screed;
- Backhoe\Excavator\Shovel, over 3 cu. yds;
- Cableway Highline;
- Concrete Batch Plant;
- Concrete Curing Machine;
- Concrete Pump;
- Cranes, Creter; Cranes, Electric Overhead;
- Cranes, 24 tons and under;
- Curb Machine\Slip Form Paver;
- Finish Dozer;
- Front-End Loader, over 5 cu. yds;
- Mechanic\Welder;
- Pioneer Dozer;
- Roller Asphalt (Breakdown & Finish);
- Rotomill, over 6 ft;
- Scraper, Single, Twin, or Pulling Belly-Dump;
- YO-YO Cat.

#### Zone Pay:
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.50/hr.
- >60 mi. base pay + $5.50/hr.

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### CONSTRUCTION EQUIPMENT OPERATORS GROUP 4

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$29.95</td>
<td>$13.25</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
- Asphalt\Hot Plant Operator;
- Cranes, 25 tons up to and incl. 44 tons;
- Crusher Operator;
- Finish Motor Patrol;
- Finish Scraper.

#### Zone Pay:
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.50/hr.
- >60 mi. base pay + $5.50/hr.

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### CONSTRUCTION EQUIPMENT OPERATORS GROUP 5

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$30.95</td>
<td>$13.25</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
- Cranes, 45 tons up to and incl. 74 tons.

#### Zone Pay:
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.50/hr.
- >60 mi. base pay + $5.50/hr.

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### CONSTRUCTION EQUIPMENT OPERATORS GROUP 6

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$31.95</td>
<td>$13.25</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
- Cranes, 75 tons up to and incl. 149 tons;
- Cranes, Whirley (All).

#### Zone Pay:
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.50/hr.
- >60 mi. base pay + $5.50/hr.

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CONSTRUCTION EQUIPMENT OPERATORS GROUP 7

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
<th>Zone Pay:</th>
</tr>
</thead>
<tbody>
<tr>
<td>$32.95</td>
<td>$13.25</td>
<td>0-30 mi. free zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;30-60 mi. base pay + $3.50/hr.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;60 mi. base pay + $5.50/hr.</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
Cranes, 150 tons up to and incl. 250 tons; Cranes, over 250 tons—add $1.00 for every 100 tons over 250 tons; Crane, Tower (All); Crane Stiff-Leg or Derrick; Helicopter Hoist.

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CONSTRUCTION LABORERS GROUP 1/FLAG PERSON FOR TRAFFIC CONTROL

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
<th>Zone Pay:</th>
</tr>
</thead>
<tbody>
<tr>
<td>$21.58</td>
<td>$9.22</td>
<td>0-30 mi. free zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;30-60 mi. base pay + $3.05/hr.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;60 mi. base pay + $4.85/hr.</td>
</tr>
</tbody>
</table>

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CONSTRUCTION LABORERS GROUP 2

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
<th>Zone Pay:</th>
</tr>
</thead>
<tbody>
<tr>
<td>$24.40</td>
<td>$9.22</td>
<td>0-30 mi. free zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;30-60 mi. base pay + $3.05/hr.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;60 mi. base pay + $4.85/hr.</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
General Labor; Asbestos Removal; Burning Bar; Bucket Man; Carpenter Tender; Caisson Worker; Cement Mason Tender; Cement Handler (dry); Chuck Tender; Choker Setter; Concrete Worker; Curb Machine-lay Down; Crusher and Batch Worker; Heater Tender; Fence Erector; Landscape Laborer; Landscaper; Lawn Sprinkler Installer; Pipe Wrapper; Pot Tender; Powderman Tender; Rail and Truck Loaders and Unloaders; Riprapper; Sign Erection; Guardrail and Jersey Rail; Spike Driver; Stake Jumper; Signalman; Tail Hoseman; Tool Checker and Houseman and Traffic Control Worker. See, Section S.

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CONSTRUCTION LABORERS GROUP 3

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$24.54</td>
<td>$9.22</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
Concrete Vibrator; Dumpman (Grademan); Equipment Handler; Geotextile and Liners; High-Pressure Nozzleman; Jackhammer (Pavement Breaker) Non-Riding Rollers; Pipelayer; Posthole Digger (Power); Power Driven Wheelbarrow; Rigger; Sandblaster; Sod Cutter-Power and Tamper.

Zone Pay:
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.05/hr.
- >60 mi. base pay + $4.85/hr.

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CONSTRUCTION LABORERS GROUP 4

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$25.26</td>
<td>$9.22</td>
</tr>
</tbody>
</table>

This group includes but is not limited to:
Hod Carrier***; Water Well Laborer; Blaster; Wagon Driller; Asphalt Raker; Cutting Torch; Grade Setter; High-Scaler; Power Saws (Faller & Concrete); Powderman; Rock & Core Drill; Track or Truck Mounted Wagon Drill and Welder incl. Air Arc

Zone Pay:
- 0-30 mi. free zone
- >30-60 mi. base pay + $3.05/hr.
- >60 mi. base pay + $4.85/hr.

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DIVERS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stand-By $38.76</td>
<td>$16.40</td>
</tr>
<tr>
<td>Diving   $77.52</td>
<td>$16.40</td>
</tr>
</tbody>
</table>

Depth Pay (Surface Diving)
- 0-20 ft. free zone
- >20-100 ft. $2.00 per ft.
- >100-150 ft. $3.00 per ft.
- >150-220 ft. $4.00 per ft.
- >220 ft. $5.00 per ft.

Diving In Enclosures
- 0-25 ft. free zone
- >25-300 ft. $1.00 per ft.

Zone Pay:
- 0-30 mi. free zone
- >30-60 mi. base pay + $4.00/hr.
- >60 mi. base pay + $6.00/hr.

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### DIVER TENDERS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$37.76</td>
<td>$16.40</td>
</tr>
</tbody>
</table>

The tender shall receive 2 hours at the straight time pay rate per shift for dressing and/or undressing a Diver when work is done under hyperbaric conditions.

**Zone Pay:**
- 0-30 mi. free zone
- >30-60 mi. base pay + $4.00/hr.
- >60 mi. base pay + $6.00/hr.

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### ELECTRICIANS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$34.08</td>
<td>$14.59</td>
</tr>
</tbody>
</table>

**Travel:**
No mileage due when traveling in employer’s vehicle.

The following travel allowance is applicable when traveling in employee’s vehicle:
- 0-18 mi. free zone
- >18-60 mi. federal mileage rate/mi.
- >60 mi. $75.00/day

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### HEATING AND AIR CONDITIONING

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$29.62</td>
<td>$18.00</td>
</tr>
</tbody>
</table>

**Duties Include:**
Testing and balancing, commissioning and retro-commissioning of all air-handling equipment and duct work.

**Travel:**
0-50 mi. free zone
- >50 mi.
  - $0.25/mi. in employer vehicle.
  - $0.65/mi. in employee vehicle.

**Per Diem:**
$70/day

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# INSULATION WORKERS - MECHANICAL (HEAT AND FROST)

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$36.67</td>
<td>$19.47</td>
</tr>
</tbody>
</table>

**Duties Include:**
Insulate pipes, ductwork or other mechanical systems.

**Travel:**
- 0-30 mi. free zone
- >30-40 mi. $20.00/day
- >40-50 mi. $30.00/day
- >50-60 mi. $40.00/day
- >60 mi. $45.00/day plus
  - $0.56/mi. if transportation is not provided.
  - $0.20/mi. if in company vehicle.
- >60 mi. $86.00/day on jobs requiring an overnight stay plus
  - $0.56/mi. if transportation is not provided.
  - $0.20/mi. if in company vehicle.

# IRONWORKERS - STRUCTURAL STEEL AND REBAR PLACERS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$27.75</td>
<td>$25.45</td>
</tr>
</tbody>
</table>

**Duties Include:**
Structural steel erection; assemble prefabricated metal buildings; cut, bend, tie, and place rebar; energy producing windmill type towers; metal bleacher seating; handrail fabrication and ornamental steel.

**Travel:**
- 0-45 mi. free zone
- >45-60 mi. $40.00/day
- >60-100 mi. $65.00/day
- >100 mi. $85.00/day

**Special Provision:**
When the employer provides transportation, travel will not be paid. However, when an employee is required to travel over 70 miles one way, the employee may elect to receive the travel pay in lieu of the transportation.

# LINE CONSTRUCTION – EQUIPMENT OPERATORS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$35.04</td>
<td>$14.58</td>
</tr>
</tbody>
</table>

**Duties Include:**
All work on substations

**Travel:**
No Free Zone
$60.00/day

# LINE CONSTRUCTION – GROUNDMAN

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$27.35</td>
<td>$13.70</td>
</tr>
</tbody>
</table>

**Duties Include:**
All work on substations

**Travel:**
No Free Zone
$60.00/day
# LINE CONSTRUCTION – LINEMAN

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
<th>Travel:</th>
</tr>
</thead>
<tbody>
<tr>
<td>$45.74</td>
<td>$15.89</td>
<td>No Free Zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td>$60.00/day</td>
</tr>
</tbody>
</table>

**Duties Include:**  
All work on substations

↑ Back to Table of Contents

# MILLWRIGHTS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
<th>Zone Pay:</th>
</tr>
</thead>
<tbody>
<tr>
<td>$33.00</td>
<td>$13.07</td>
<td>0-30 mi. free zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;30-60 mi. base pay + $4.00/hr.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;60 mi. base pay + $6.00/hr.</td>
</tr>
</tbody>
</table>

↑ Back to Table of Contents

# PAINTERS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
<th>Travel:</th>
</tr>
</thead>
<tbody>
<tr>
<td>$26.08</td>
<td>$16.17</td>
<td>No mileage due when traveling in employer’s vehicle.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>The following travel allowance is applicable when traveling in employee’s vehicle:</td>
</tr>
<tr>
<td></td>
<td></td>
<td>No free zone.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>$0.60/mi.</td>
</tr>
<tr>
<td></td>
<td></td>
<td><strong>Per Diem:</strong></td>
</tr>
<tr>
<td></td>
<td></td>
<td>$80.00/day</td>
</tr>
</tbody>
</table>

↑ Back to Table of Contents

# PILE BUCKS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
<th>Zone Pay:</th>
</tr>
</thead>
<tbody>
<tr>
<td>$30.00</td>
<td>$13.07</td>
<td>0-30 mi. free zone</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;30-60 mi. base pay + $4.00/hr.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>&gt;60 mi. base pay + $6.00/hr.</td>
</tr>
</tbody>
</table>

**Duties Include:**  
Set up crane; set up hammer; weld tips on piles; set leads; insure piles are driven straight with the use of level or plum bob.  Give direction to crane operator as to speed, and direction of swing.  Cut piles to grade.

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PLUMBERS, PIPEFITTERS, AND STEAMFITTERS

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$35.66</td>
<td>$18.36</td>
</tr>
</tbody>
</table>

Duties Include:
Assemble, install, alter, and repair pipe-lines or pipe systems that carry water, steam, air, other liquids or gases. Testing of piping systems, commissioning and retro-commissioning. Workers in this occupation may also install heating and cooling equipment and mechanical control systems. See, Section S.

Travel:
- 0-70 free zone
- >70 mi.
  - On jobs when employees do not work consecutive days: $0.55/mi. if employer doesn’t provide transportation. Not to exceed two trips.
  - On jobs when employees work any number of consecutive days: $100.00/day.

umped, install, alter, and repair pipe-lines or pipe systems that carry water, steam, air, other liquids or gases. Testing of piping systems, commissioning and retro-commissioning. Workers in this occupation may also install heating and cooling equipment and mechanical control systems. See, Section S.

Sheet Metal Workers

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$29.62</td>
<td>$18.00</td>
</tr>
</tbody>
</table>

Duties Include:
Testing and balancing, commissioning and retro-commissioning of all air-handling equipment and duct work. Manufacture, fabrication, assembling, installation, dismantling, and alteration of all HVAC systems, air conveyer systems, and exhaust systems. All lagging over insulation and all duct lining.

Travel:
- 0-50 mi. free zone
- >50 mi.
  - $0.25/mi. in employer vehicle
  - $0.65/mi. in employee vehicle

Per Diem:
$70.00/day

Solar Photovoltaic Installers

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
</tr>
</thead>
<tbody>
<tr>
<td>$33.58</td>
<td>$14.56</td>
</tr>
</tbody>
</table>

Travel:
No mileage due when traveling in employer’s vehicle.

The following travel allowance is applicable when traveling in employee’s vehicle:

- 0-08 mi. free zone
- >08-50 mi. federal mileage rate/mi. in excess of the free zone.
- >50 mi. $66.00/day
TRUCK DRIVERS

Pilot Car Driver
No Rate Established

<table>
<thead>
<tr>
<th>Wage</th>
<th>Benefit</th>
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<tbody>
<tr>
<td>Truck Driver</td>
<td>$28.88</td>
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</tbody>
</table>

Group 2:
Combination Truck and Concrete Mixer and Transit Mixer; Dry Batch Trucks; Distributor Driver; Dumpman; Dump Trucks and similar equipment; Dumpster; Flat Trucks; Lumber Carriers; Lowboys; Pickup; Powder Truck Driver; Power Boom; Serviceman; Service Truck/Fuel Truck/Tireperson; Truck Mechanic; Trucks with Power Equipment; Warehouseman, Partsman, Cardex and Warehouse Expeditor; Water Trucks.

Zone Pay:
All Districts
0-30 mi. free zone
>30-60 mi. base pay + $3.05/hr.
>60 mi. base pay + $.485/hr.

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City of Missoula, Montana
Item to be Referred to City Council Committee

Committee: Public Works  
Item: 2019 Missoula Travel Demand Model Update  
Date: August 8, 2019  
Sponsor(s): Aaron Wilson  
Prepared by: David Gray, Transportation Planner III  
Ward(s) Affected: ☒ All Wards  

Action Required:  
Approve contract on behalf of the Metropolitan Planning Organization (MPO) with LSA Associates, Inc. (LSA) for an expenditure of $87,957 including a 10% contingency, from MPO Metropolitan Planning (PL) funds to conduct the 2019 Missoula Travel Demand Model Update.

Recommended Motion(s):  
I move the City Council: Approve and authorize the Mayor to sign a contract with LSA in the amount of $87,957 for the Missoula Metropolitan Planning Organization (MPO) 2019 Missoula Travel Demand Model Update.

Timeline:  
Referral to committee: August 12, 2019  
Committee discussion: August 14, 2019  
Council action (or sets hearing): Click or tap here to enter text.  
Public Hearing: Click or tap here to enter text.  
Deadline: Click or tap here to enter text.

Background and Alternatives Explored:  
The MPO desires to enter into an Agreement with LSA to update the current travel demand model in preparation for the 2020 Long Range Transportation Plan Update.

Financial Implications:  
None to the City of Missoula. MPO Metropolitan Planning (PL) grant funds will pay for the entire project. MPO programs are already budgeted through Element 304 of the 2019 Unified Plan Work Program (UPWP), approved by the Transportation Policy Coordinating Committee (TPCC) on June 18, 2019.

Links to external websites:
AGREEMENT
Professional Services for 2019 Missoula Travel Demand Model Update
CFDA 20.205 HIGHWAY PLANNING AND CONSTRUCTION (Federal-Aid Highway Program)
Awarded by FHWA FFY 2019
FAIN 300Z4500057

This Agreement made and entered into this ______ day of _______ 2019, by and between the City of Missoula on behalf of the Missoula Metropolitan Planning Organization, 435 Ryman Street, Missoula, Montana 59802, (hereinafter called MPO) and LSA Associates, Inc, 1500 Iowa Avenue Suite 200, Riverside, California 92507 (herein after called LSA).

PRELIMINARY STATEMENT
The MPO desires to enter into an Agreement with LSA to update the Missoula travel demand model in preparation for the 2020 Missoula Long Range Transportation Plan Update.

I. Independent Contractor  It is understood by the parties hereto that LSA is an independent contractor and that neither its principals nor its employees are employees of MPO for purposes of income tax, retirement system, or social security (FICA) withholding.

II. Provision of Professional Services  MPO hereby agrees to retain the professional services of LSA pursuant to the terms and provisions of this Agreement, and LSA agrees to perform the professional services identified pursuant to the terms and provisions of this Agreement in a competent, professional, and acceptable manner. Services shall be as described within the letter entitled “Scope of Services and Unit Cost”, attached hereto as “Exhibit A”.

III. Payment for Services  Payment for services shall be cost plus fixed fee at the rates listed in Exhibit A to this Agreement. The sum of all services shall not exceed the estimated total cost of services listed on Exhibit A herein as up to seventy nine thousand nine hundred fifty seven dollars ($79,957) with an additional 10%, or eight thousand ($8,000), in contingency funds, for a total of eighty seven thousand nine hundred fifty seven dollars ($87,957), without prior written approval from the MPO.

A. Basic Services  For services listed in Exhibit A attached hereto, the MPO shall pay LSA monthly based on actual work performed and actual costs detailed within invoices in a form approved by MPO.

B. Contingency Services  As stated in Section III, an additional 10%, or $8,000, in contingency funds may be provided under the contract, in the event that additional resources or time are necessary to complete the services described in Exhibit A or new services are required that were not included in Exhibit A. Use of contingency funds by
LSA must be authorized in writing by MPO and the Mayor in advance of LSA incurring expenses to be paid by MPO. If authorized, written approval by MPO of such services shall detail actual services, documentation, and schedules required for work completion.

The MPO shall pay LSA for authorized contingency services based on invoices indicating hours worked pursuant to LSA’s hourly rates costs listed in Exhibit A hereto and materials costs or as negotiated and mutually agreed upon in writing.

C. **Extra Services** Extra services in addition to Basic Services and Contingency Services by LSA must be authorized in writing by MPO and Mayor and approved by City Council in advance of LSA incurring expenses to be paid by MPO. If authorized, written approval by MPO of such services shall detail actual services, documentation, and schedules required for work completion.

The MPO shall pay LSA for authorized extra services based on invoices indicating hours worked pursuant to LSA’s costs listed in Exhibit A hereto and materials costs or as negotiated and mutually agreed upon in writing.

IV. **Liaison** The MPO’s designated liaison with LSA is David Gray. LSA’s designated liaison with the MPO is Mike Trotta. All payments made to LSA shall be sent to:

    LSA Associates, Inc.
    20 Executive Park, Suite 200
    Irvine, California 92614

V. **Information** The MPO agrees to provide LSA with all available information pertinent to the project and to perform the following services:

A. Give thorough consideration to all reports, estimates, exhibits, proposals, and other documents presented by LSA and shall inform LSA of all decisions within a reasonable time.

B. Provide rooms for all of the meetings necessary as a part of the project, provide notice to TTAC/TPCC/City of Missoula and any necessary stakeholders of upcoming meetings, receive and act upon all protests and requirements in the development of the Project and pay all costs incidental thereto.

VI. The MPO and LSA further agree to the following conditions:

A. **Conflict of Interest** LSA covenants that it presently has no interest and will not acquire any interest, direct or indirect, which would conflict in any manner or degree with the performance of its services hereunder. LSA further covenants that, in performing this Agreement, it will employ no person who has any such interest during the term of this Agreement.
B. **Modification and Waiver**  This Agreement may not be modified, altered, or changed except pursuant to a written agreement signed by the parties hereto. A waiver of any term or condition of this Agreement or of any breach of this Agreement shall not be deemed a waiver of any other term or condition of this Agreement or any part hereof or of any later breach of the Agreement. Any modification or waiver must be in writing.

C. **Termination of Agreement** This Agreement may be terminated as follows:

1. If, at any time before the date of completion, one of the parties determines that the other party has failed to comply with any of the terms and conditions of this Agreement, the aggrieved party may give notice, in writing, to the defaulting party of any deficiencies claimed. The notice will be sufficient for all purposes if it describes the default in general terms. If the defaulting party fails to cure and correct all defaults claimed within a reasonable period to be specified in the notice, the aggrieved may, with no further notice, declare this Agreement to be terminated in whole or in part.

2. If LSA is the defaulting party, it will thereafter be entitled to receive payment for those services satisfactorily performed to the date of termination less the amount of reasonable damages suffered by the MPO or City of Missoula by reason of LSA's failure to comply with the Agreement's terms and conditions.

3. If the MPO is the defaulting party it will pay LSA for those services performed in a satisfactory manner and accepted to the date of the termination.

4. If LSA is the defaulting party, the MPO may withhold any payments to LSA for purposes of setoff until the exact amount of damages due the MPO or City of Missoula from LSA is determined and reconciled.

5. The MPO shall be entitled to all work items performed satisfactorily or in progress pertaining to this Agreement pursuant to any termination.

D. **Non-Discrimination**  LSA agrees that any and all hiring by them related to this Agreement shall be on the basis of merit and qualification and there shall be no discrimination in employment on the basis of race, ancestry, color, physical or mental disability, religion, national origin, sex, age, marital or familial status, creed, ex-offender status, physical condition, political belief, public assistance status or sexual orientation, gender identity or expression, except where these criteria are reasonable bona fide occupational qualifications.

Additionally, Contractors, subcontractors, sub grantees, and other firms doing business with the City of Missoula must be in compliance with the City of Missoula's Non-Discrimination Policy and Affirmative Action Plan, as well as Title 49 Montana Codes Annotated, entitled "Human Rights" or forfeit the right to continue such business A copy
of the City's and MPO’s Non-Discrimination and Affirmative Action Policy is attached and incorporated hereto as “Exhibit B” and “Exhibit C”, respectively.

E. **Ownership and Publication of Materials**  All reports, information, websites, social media content, data and other materials prepared by LSA pursuant to this Agreement are the property of the MPO and the City of Missoula which shall have the exclusive and unrestricted authority to release, publish or otherwise use, in whole or part, information relating hereto. No material produced in whole or in part under this Agreement may be copyrighted or patented in the United States or in any other country without the prior written approval of the MPO or City of Missoula. Any reuse by the MPO or the City of Missoula on other projects not contemplated under this Agreement shall be at their sole risk, without legal liability to LSA.

F. **Reports and Information**  LSA will maintain accounts and records, including personnel, property and financial records, adequate to identify and account for all costs pertaining to this Agreement and such other records as may be deemed necessary by the MPO to assure proper accounting for all project funds. These records will be made available for audit purposes to the MPO, the City of Missoula, and their authorized representatives, and will be retained for three years after receipt of final payment for the services rendered under this Agreement unless permission to destroy them is granted by the MPO of the City of Missoula. LSA's records relating to this Agreement will be available during normal business hours for inspection by the MPO, City of Missoula and their authorized representatives. Additionally, LSA hereby certifies that it will comply with City of Missoula, State of Montana, and MPO requirements regarding retention of and access to public records, including all information and data provided by the public through various means, including web and social media-based records.

H. **Legal Venue**  This Agreement will be construed under and governed by the laws of the State of Montana. In the event of litigation concerning it, venue is the Fourth Judicial District in and for the County of Missoula, State of Montana.

I. **Accreditation and Eligibility**  LSA hereby certifies that work on each part of the services performed pursuant to this Agreement and any Addenda or approved Extra Services shall be performed by or under the direct supervision of personnel currently accredited or licensed to perform such work in the State of Montana when a license or accreditation is necessary or appropriate.

J. **Workers Compensation Insurance**  LSA hereby certifies that pursuant to Section 39-71-401, MCA, LSA has obtained and will maintain at its expense for the duration of this Contract, coverage in a Workers’ Compensation insurance program with either the State of Montana, a private insurance carrier, or an approved self-insurance plan in accordance with Montana State law for its principals and employees for the services to be performed hereunder and that the MPO has no liability for LSA’s workers' compensation insurance claims.

K. **Liability Insurance and Errors and Omissions Insurance**  LSA hereby certifies that it
has and shall maintain during the time period of this Agreement, liability insurance in
the minimum amount of $750,000 per claim and $1,500,000 aggregate/total includes
liability for accidents occurring during service delivery or at the services delivery site
that are attributable to LSA or its agents’ conduct.

LSA shall maintain Professional Errors and Omissions Insurance in the minimum
amount of $1,000,000 per claim.

L. Previous Agreements This Agreement constitutes the entire understanding of the
parties and is intended as a final expression of their agreement and a complete
statement of the terms thereof. There are no promises, terms, conditions, or
obligations, other than contained herein. This Agreement shall supersede all previous
communications, representations, or agreements, either oral or written, between the
parties.

M. Binding Effect This Agreement and all of the covenants hereof shall inure to the
benefit of and be binding upon the MPO and LSA respectively and their partners,
successors, assigns and legal representatives. Neither the MPO nor LSA shall have the
right to assign, transfer or sublet his interest or obligations hereunder without written
consent of the other party.

N. Indemnification LSA shall indemnify, defend, and hold the MPO and City of Missoula
and their officers and employees harmless from and shall process and defend at its own
expense all claims, demands, or suits at law or equity arising in whole or in part from
LSA’s negligence or breach of any of its obligations under this Agreement. Nothing
herein shall require LSA to indemnify the MPO against and hold harmless the MPO
from claims, demands or suits based solely upon the conduct of the MPO, their agents,
officers and employees and provided further that if the claims or suits are caused by or
result from the concurrent negligence.

O. Severability If a part of this Agreement is invalid, all valid parts that are severable from
the invalid part remain in effect. If a part of this Agreement is invalid in one or more of
its applications, the part remains in effect in all valid applications that are severable from
the invalid applications.

P. Copies of Agreement This Agreement is executed in two original copies. Each of the
parties hereto will be provided with one such original copy.
IN WITNESS WHEREOF, the parties have hereunto set their hands and seals on the day and year first hereinabove written.

LSA Associates, Inc.:  

Mike Trotta, CEO

MAYOR:  

On behalf of the Missoula Metropolitan Planning Organization

John Engen, Mayor

Attest for MPO:

Marty Rehbein, CMC, City Clerk

Approved as to Form for MPO

Jim Nugent, City Attorney

STATE OF CALIFORNIA)  

) ss.

County of Riverside   )

On this day of , 2019, before me the undersigned, a Notary Public

for the State of California, personally known to me

appeared

personally (or proved to me on the basis of satisfactory evidence) to be the person whose name is subscribed to the within instrument and acknowledged to me that he executed the same.
IN WITNESS WHEREOF, I have hereunto set my hand and affixed my Notarial Seal, the day and year first above written.

________________________________________
(Signature)
(Seal)

________________________________________
(Print Name)
Notary Public for the State of California
Residing at ____________________________, California
EXHIBIT A

Scope of Services and Unit Cost

As outlined in the RFP, LSA has prepared the following scope of work to assist the Missoula MPO with the model update.

Scope of Work

Task 1.0: Project Management

Tasks 1.1 and 1.2: Project Initiation and Meetings
LSA understands that the success of the project depends on the skill and commitment of the people working together, including the MPO staff, the member agencies, and the LSA team. Therefore, the model update will require close coordination among the MPO, its member agencies, and LSA staff. This coordination will begin with a kick-off meeting at the outset of work and will continue through regularly scheduled monthly coordination meetings (approximately 4-5 meetings).

Additional informal coordination also will occur as needed to facilitate project progress. These meetings will not only serve as a channel to update the MPO and member agencies on the progress of the project but also to jointly resolve any modeling issues that may arise during the course of the project. The MPO may cancel these meetings when they are not necessary.

LSA will schedule up to two in-person meetings for the project kick-off meeting and presentation of the final model along with a one-day training session. For the remaining coordination meetings, LSA will use web conferencing technologies and conference calls to conduct these meetings. LSA will also provide a monthly progress report, along with each invoice, that summarizes the work performed and key deliverables during the previous month. A detailed agency participation program has been included in the next section.

Task 2.0: Model Input Updates

Task 2.1: Traffic Analysis Zone (TAZ) Updates
The Missoula Model currently has 4,059 internal zones and 7 external zones. The TAZ structure for the Missoula Model is identical to the 2010 Census Blocks. Currently, LSA does not propose any TAZ splits or modifications unless desired/requested by the MPO. TAZ splits or boundary modifications may be appropriate due to proposed future developments or future roadway alignments. Zone boundaries will also be coordinated with the local jurisdictional boundaries to allow accurate subarea reporting.

Model inputs such as roadway network, socioeconomic data, and other input variables will be appropriately addressed for the zone disaggregation.
Task 2.2: Socioeconomic Data Updates

The Missoula Model uses households with household size and income to develop trip productions and six employment types to develop trip attractions. LSA proposes to retain the household attributes (income and household size) and employment types from the existing model. Existing household attributes and employment types from the existing model provide a good balance between providing sensitivity in the model for these variables and the resources that it would take to forecast these household variables and employment by type for long term.

The travel model is calibrated and validated to existing conditions; this is referred to as the base year for the model. The existing base year for the Missoula Model is 2014. Based on our recent discussions, it was decided to update the base year of the model to 2018. Socioeconomic data attributes will be developed along with the compilation of traffic counts for the base year.

The Missoula Model consists of two counties Missoula County and Ravalli County. Due to the differences in data availability, different approaches were used for each County to develop base and forecast model datasets during previous model updates. A similar approach will be used during this update as well.

For Missoula County, LSA will develop 2018 household data by adding building permit/entitled lot information from 2014–2018 to existing 2014 households at the TAZ level. If detailed address information is available from the building permit data, it will be geocoded and aggregated to TAZs. However, if permit data are available at a more aggregate level, household growth will be allocated to appropriate TAZs based on the existing 2045 forecast trends and in consultation with MPO staff. Household growth information for Ravalli County will be based on American Community Survey (ACS) data in case building permit information is not available. Household growth for Ravalli County will be proportionally allocated to TAZs based on existing 2045 forecast information. Household data will be reviewed for reasonableness by comparing the control totals with latest ACS data, reviewing growth rates from 2014 at regional and TAZ levels, etc. In case of significant differences between the new base year model data and census data, LSA will coordinate with the MPO to resolve the differences. If the differences between the updated model data and Census are minor, then the model data may be adjusted to reflect Census data control totals at a County level. LSA will propose the appropriate methodology for the control total adjustment and will update the household data with MPO approval.

Employment data for both counties were provided by the MPO during the previous model updates (2014 and 2010). The data were provided in GIS format and contained North American Industry Classification System (NAICS) code. NAICS code was helpful in the classification of the employment into model employment categories whereas GIS format was used to aggregate the employment into the updated TAZ system. Employment data, in GIS format, for the base year (2018) will be provided by the MPO along with the NAICS codes. LSA will distribute the employment into six model employment categories using NAICS code and aggregate it to the new TAZ system. TAZs with unreasonable growth or losses in employment will be identified and reviewed closely with the help of the MPO. LSA will review the updated data for reasonableness using household/employment ratio, growth rates from 2014, and compare the data against data from Bureau of Labor Statistics (BLS).
Miscellaneous TAZ data, such as area types and jurisdictional boundary definitions, will be adjusted appropriately. The roadway network will also be updated to be consistent with the miscellaneous TAZ changes identified in the above task.

The University of Montana is identified as a special generator in the travel model. Special generator values will be adjusted to 2018 based on household growth in the region and latest student enrollment information available from the university.

**Task 2.3: Roadway Network Updates**

The roadway network updates will focus primarily on changes that have occurred since the previous model’s base year, 2014. The network will be reviewed for accuracy, connectivity, and consistency.

LSA will obtain the list of roadway improvements constructed since 2014 and will update the network accordingly. Previous Transportation Improvement Programs (TIPs) will be reviewed and any capacity improvements will be identified and included in the updated network. Network maps identifying those improvements will be provided for the MPO’s review. Capacity improvements identified in the previous fiscally constrained plan will be reviewed and included in 2018 network if any of those improvements have been constructed. Roadway network will also be kept consistent with any TAZ modifications and transit route system updates.

Updates to the roadway network will also include coding of latest 2018 traffic counts onto the network for validation purposes. LSA will obtain the traffic counts from the MPO and also gather any count data from other sources if available. Count data will be geocoded and then tagged onto the roadway network. Count data will be plotted on a network map and reviewed for consistency and reasonability. Links with 2010, 2014, and 2018 counts will be used to estimate the traffic growth rates and will be helpful in the count review process. Review of the count data will also include verification that the model network and screenlines are sufficiently covered for validation. For screen line locations where new count data are not available, growth rates from traffic counts or socioeconomic data will be used to adjust 2014 counts. A similar approach may be used to adjust counts in Ravalli County in case 2018 counts are not available.

Counts at the external stations will be reviewed and updated appropriately as well. This will also include modification of Internal/External (IE) trips and External-External (EE) trips accordingly.
Transit Network Changes. The Missoula Model is a mode-choice model and therefore requires update of the transit route system as well. Although transit network changes are assumed to be minimal, Missoula’s transit network will be reviewed for consistency with Mountain Line route information. Route headways and alignments will be updated with any changes in Mountain Line’s schedule and routes.

Bicycle/Pedestrian Count Data and Network Update. The Missoula MPO Model roadway network includes attributes that describe the presence and quality of non-motorized facilities on roadway links within the MPO. Bicycle and pedestrian counts will be updated based on the latest data provided by the MPO. These counts will be manually entered on the network and checks similar to traffic counts will be performed as a part of the review process. Improvements to the bicycle and pedestrian network, such as addition of new facilities and changes in alignments, will be coded in the model network. Non-motorized counts will be used in the recalibration of the mode-choice coefficients and constants. These counts and the trip information provide validation data that ensure non-motorized trips are modeled with reasonable lengths and in the correct locations.

Task 3.0: Model Update

Task 3.1: Trip Generation
The household variables (household size and income) used in the current model provide sufficient detail to capture the trip-making differences among different types of households. Similarly, the six employment categories in the model provide ample sensitivity to the model trip generation.

Bivariate household variables, household size, and household income used in the existing model were based on the 2010 Census. LSA will explore the latest available ACS data and will consider update of the bivariate variables, if the data are deemed sufficient to do so. Regional bivariate distributions by household size and income will also be considered for update using latest available Public Use Microdata Sample (PUMS) data.

The 2017 National Household Travel Survey (NHTS) was recently released and LSA has experience in the analysis of previous NHTS datasets and household travel surveys for multiple travel model updates. Trip rates from the existing model will be compared with the latest datasets available and any necessary changes will be included in the update after the MPO’s review.

External station traffic counts will be updated to the new base year. No changes are proposed to methodology for external trips other than a simple update of the counts. IE trip splits and EE trip interchanges between external stations are not proposed for any modification.
**Task 3.2: Trip Distribution**

Generally, trip distribution tends to be among the weaker components in a travel demand model system. Household travel surveys are invaluable for understanding individual and sub-group travel behaviors. However, due to lack of regional household travel surveys, previous model development and update efforts relied heavily on Census Transportation Planning Package (CTPP) data for trip distribution calibration. CTPP data are invaluable in the regions where household travel data are unavailable but are limited in the amount of detail. With the latest technological advancements, various other sources of data, such as cell phone triangulation data and mobile app-based GPS data, is commercially available and can provide valuable insights into trip distribution patterns for the region.

For this project, LSA strongly recommends obtaining new GPS-based Origin-Destination (O-D) data for calibration of trip distribution. LSA understands that this is an expensive endeavor, but lack of regional household travel survey data limits the number of region-specific data sources that can be used in the travel model calibration and validation. The O-D data will provide detailed trip information specific to the Missoula region, which will help in a better calibration and validation of a travel model. Since these are commercially available data, there is a cost associated with the purchase of these data, which has been included as additional cost in this proposal.

The cost of this dataset depends on the number of TAZs in the model and amount of detail needed in terms of time periods of the day, trip purpose, etc. The Missoula Travel Model has 4,059 zones, which would increase the cost significantly; therefore, LSA proposes to obtain the data for an aggregated zone structure/district level. LSA will work with the MPO in defining the zone aggregations that would sufficiently capture the trip patterns in the region. The trip distribution calibration will be conducted at an aggregate zonal/district level. However, the updated zonal structure of approximately 4,000 zones will still be retained in the travel model.

The dataset will include a 24-hour trip table by trip purpose, at a minimum, for the modeling region. LSA will identify the time period to pull the O-D trips (either spring or fall 2018) for the model base year. Midweek data will be pulled to represent the typical travel conditions. LSA will review the data for reasonableness at an aggregate level and compare with Census data. An initial cost range to obtain these data is included in the cost proposal as an optional line item.

Trip length distributions will be calibrated using observed trip table (O-D data) and model skims. Friction
factors from the existing model will be used as a starting point and modified to match the new observed trip length distribution targets from the O-D data. Since CTPP data were only available for the home-base work trips, friction factors for other trip purposes were calibrated using a pivot point analysis during previous model calibrations. However, with the availability of observed spatially located GPS trip data by purpose, other trip purposes can be calibrated directly to the observed data.

**Task 3.3: Mode Choice**

The Missoula Model includes a mode choice component that separates the person trip tables into the drive alone, shared ride (i.e., carpool), transit (walk access and drive access), and non-motorized (bicycle and walk) modes. Information about transit routes and the quality of bicycle and pedestrian facilities provides important input to the mode choice model. The mode choice model also considers trip lengths produced by the gravity model, resulting in sensitivity to higher density and mixed-use areas. Such areas will produce shorter trips that are more likely to be made using non-motorized modes.

The Missoula Model mode choice is a nested logit model and no modifications will be conducted to the structure of this model. The 2010 Missoula mode choice component was calibrated to reproduce observed mode shares. The observed mode share for transit is based on the number of boardings from Mountain Line’s Automatic Passenger Counts (APC) data whereas the non-motorized shares were obtained from the 2000 CTPP. No observed data or data from the Census were available during the 2014 model update; however, 2010 CTPP data are available now and the CTPP data for 2012–2016 was released toward the end of 2018. LSA will review these two CTPP datasets to develop the mode share targets for the home-based work trips in the model as CTPP data are only available for work trips. Pivot point analysis similar to previous model updates will be conducted to develop mode share targets for the other trip purposes in the model.

The 2018 average daily transit boarding will be obtained from Mountain Line and will be used for the transit mode share calibration. The percentage distribution of transit trips by trip purpose will be based on latest CTPP data and distributions in the 2014 and 2010 models.

LSA anticipates modifications to alternative specific constants during the mode choice calibration. Other attributes such as mode choice coefficients, value of times, and any of the cost variables will be reviewed and updated accordingly during the calibration effort.

**Task 3.4: Time of Day**

The Missoula Model includes a time of day component where the vehicle trip tables are distributed into a.m. peak, p.m. peak, and off-peak periods. The time of day factors, during 2010 model development, were developed using the traffic count that was available at that time. No changes to the time
of day factors were deemed necessary during the 2014 model update. LSA will review the available count data and will develop time of day factors if sufficient hourly traffic counts are available. In case detailed count data are unavailable, LSA will keep the time of day factors consistent with the existing model.

**Task 3.5: Validation**

Model validation occurs throughout the model update process. It begins with the verification of the trip rates and continues forward to trip length analysis, mode analysis, and traffic assignment. LSA will monitor model calibration and reasonableness measures throughout the model update process and include such measures in the documentation. Model validation will focus primarily on the model’s ability to match observed traffic count data but also will include comparisons of model parameters and statistics to generally accepted guidelines (*Travel Model Validation & Reasonableness Checking Manual, 2nd Edition*). Several validation metrics used to quantify differences between modeled and observed volumes include volume-to-count ratio, the correlation coefficient, percent root mean square error, etc.

During the model validation process, LSA expects to make changes to any of the four individual model steps (trip generation, trip distribution, mode split, and assignment) as needed to better model existing conditions. In doing so, LSA will monitor calibration of each step to ensure that metrics such as average trip rates, trip lengths, and mode shares remain within adopted thresholds.

**Task 3.6: Validation Workshops**

LSA proposes a validation workshop for the MPO during the model validation task to increase MPO staff involvement with the process and also to improve its confidence in using the model. The workshop will be combined with the last monthly coordination meeting with MPO staff.

In this workshop, MPO staff will work directly with LSA to review the model results and investigate issue areas. Adjustments will be made in real time to determine the most appropriate changes. The workshop serves an important purpose in learning from local experts who can provide valuable insight into the validation process. In addition, the validation workshop helps participants vested in model’s success, improving confidence in the model’s ability to provide useful information. The workshop will be conducted using web-based technology like WebEx.

**Task 3.7: Sensitivity Tests**

A key component of the validation process is sensitivity testing. Sensitivity testing will be applied to both base year and future year scenarios. Sensitivity testing can be performed by applying the model using
alternative demographic, socioeconomic, or transportation supply to determine the plausibility of the resulting travel forecasts. The sensitivity of the model to the specific variable being manipulated can therefore be estimated by comparing the results of the alternative run to the base run. The types of model inputs that might be manipulated during sensitivity testing could include the following:

- **Land Use/Socioeconomic Inputs**: Examples (which may be region-wide or area-specific) might include increases in population or employment or changes in income levels.
- **Highway Network**: Examples may include changes to travel times or speeds or activation of roadway alternatives.

Sensitivity testing is a valuable tool for confirming that future changes to model input variables and assumptions result in predictable changes to future travel behavior. These variables include socioeconomic growth, land use policy, and planned changes to transportation facilities. This important step can also draw out any problems or inconsistencies in the model dataset and algorithms prior to application of the model for planning purposes. For purposes of this model update, up to seven sensitivity tests will be performed for each scenario.

**Task 4.0: System Update**

**Task 4.1: Modeling System Update**

LSA will update the model macros to use the latest scenario management system and to run in the current version of TransCAD 8.0, which now is in full release. As part of the model system update, LSA will work with the MPO to identify any specific changes that should be made to the model system and summary report.

**Task 4.2: Automated Land Use Importer**

One of the current difficulties that MPO staff is trying to resolve is keeping the social economic data (SED) and land use data updated simultaneously when land use changes occur within the MPO. When land use changes are made by other departments, they do not get reflected in the model SED and a discrepancy develops between model results and actual land use changes in the plan. It is a time-consuming and laborious process each time the MPO has to reflect those land use changes into appropriate model datasets. In order to address this issue, LSA proposes to develop an automated Excel-based land use importer for the travel model. This Excel spreadsheet will be a standalone utility that can assist the MPO in handling the conversion process seamlessly and with minimal effort. LSA envisions this utility to contain forecast land uses by TAZ, land use to socioeconomic data conversion factors, and model socioeconomic data outputs by TAZ. The user of the utility will be able to make changes to the TAZ land use quantities or land use types. The utility will also be flexible enough to handle any zone splits/TAZ changes. Updated socioeconomic datasets for the model will be automatically generated with the changes and can be imported into a user-specified model database.
As noted before, the land use from the MPO will be converted into model socioeconomic inputs. LSA will use generic conversion rates and conversion rates from other similar areas to convert the land use changes into socioeconomic datasets. The conversion factors will be included in the spreadsheet so that MPO staff can change the conversion factors easily, if needed. The changes to conversion rates might include modifications to existing conversion factors and addition of new categories, etc. However, LSA suggests standardizing these conversion factors for the MPO area.

**Task 5.0: Forecast Data**

**Task 5.1: Forecast Socioeconomic Data**

LSA has developed the 2045 forecast socioeconomic data set as part of previous LRTP update. LSA will update the previous analysis to develop the datasets for the horizon year (2050). LSA will review the historical growth rates to develop annual growth rates for households and employment separately for both the counties in the model. The annual growth rates will be used to estimate growth control totals by each county. Once the countywide control totals are developed, the growth will be allocated to the model TAZs. The household and employment growth will be allocated to TAZs using the same process that was used during previous updates.

Development of previous forecast socioeconomic datasets involved sophisticated land use capacity analysis for Missoula County and a simpler linear growth approach for Ravalli County. For Missoula County, LSA will conduct an update to the land use capacity analysis by district to develop horizon year households and employment by TAZ. However, for Ravalli County, the simple linear growth approach will be conducted for this update as well.

Growth rates, forecast jobs/housing ratio, and average household size etc., for the updated forecast year will be compared with the forecast data from the current model and also with areas of similar size and trip making characteristics. Any potential problems will be identified for discussion with the MPO. Once the socioeconomic data have been finalized, LSA will incorporate the new data into the travel model database. The assumptions and input data used for the process will be available for review by the MPO before its use in the model.

**Task 5.2: Horizon Year Roadway Network**

The input roadway network for the Missoula Model is a legacy format network, which allows multiple years and alternatives to be coded in one roadway network. As the roadway improvements from the current LRTP are included in the current legacy network, LSA will review the current Transportation Improvement Program (TIP) and any other studies available to identify roadway improvement projects to include in the forecast network. Improvements identified from this process will be coded onto the roadway network.

**Task 6.0: Documentation**

Throughout the course of the update, LSA will document the model update process as work is performed in a detailed manner. Documentation will be developed as brief technical memorandums for each step of the model component updates such as trip generation, trip distribution, mode choice, system update and development of forecast data. Therefore, LSA anticipates preparing 5 technical
memorandums documenting the progress during the model update process. The technical memorandums/sections will be provided to the MPO for review and individual sections will be integrated into a complete document. This document will be provided with the intention that a person with good understanding of the travel modeling process would be able to understand the model development and validation process. LSA will update the existing user’s guide with any changes that are included in the updated user interface or with any changes in processes required to prepare and run the travel model scenarios.

Task 7.0: Training
LSA has provided a variety of modeling training sessions for different audiences, including modelers and non-modelers interested in using model data. However, given MPO’s extensive experience with the model usage and processing the required outputs, LSA can conduct model training if the MPO desires to do so. LSA has included one full day of training as an optional task. If the MPO wants to conduct training for more than one day, the budget can be adjusted accordingly.

Task 8.0: On-Call Consultation and Support
Upon completion of the model update and training, LSA will provide MPO staff with on-call consultation and support on an as needed basis.

Budget
Even though most of the tasks are similar to a model development project, this update does not include the upfront setup and conversion costs for the model inputs, such as developing a legacy network, TAZ layer, and input database, as the core essence of the model created during the model development project will remain intact. Familiarity with TransCAD and especially with the MPO’s modeling system also helps LSA to be efficient and effective by avoiding system learning time for this update.

LSA has included a line item in the budget for obtaining regional O-D data. LSA has adjusted its labor costs for the tasks to share some of the burden of the data costs and to make the overall budget within the available MPO budget. A detailed budget spreadsheet is included as Table A.

Schedule
As the model update has been divided into multiple tasks, the schedule for completion of each task will be finalized during the project initiation. Some of the tasks can only be completed upon availability of up-to-date input data (e.g., household and employment and traffic counts). LSA understands that the MPO desires to complete the model update by December 31, 2019. With project initiation in September 2019, the total project duration will be approximately 4 months. Project duration of 4 months is very compact. However, LSA developed a 4-month schedule with the hope that all data requests from the MPO and project partner agencies will be fulfilled with a quick turnaround. Similarly all the review and comment windows for the project deliverables will be very compact/narrow. A detailed project schedule is included as Table B.
AGENCY PARTICIPATION PROGRAM

Travel model development/update requires multiple data sources and close cooperation from various agencies. LSA will update and enhance the model in coordination with the MPO, MDT, the City and County of Missoula, and MUTD as requested in the RFP.

LSA will schedule and attend an in-person project kickoff meeting upon receiving the Notice to Proceed, which will include representatives from the above listed member agencies, and any additional members from the Transportation Technical Advisory Committee (TTAC) and Transportation Policy Coordinating Committee (TPCC). This will help establish an efficient and clear communication channels at the very outset of the project.

The purpose of the kickoff meeting with the MPO staff and the member agency representatives will be to review and confirm the work plan, schedule, and cost allocations; review the work plan elements; and to confirm the chain of communication and reporting. Data requests for the model update will also be made to appropriate agencies during this kickoff.

Subsequent to the kickoff meeting, LSA will schedule interim project update meetings to discuss about progress and obtain agency input. LSA will use the web conferencing technologies and conference calls to conduct these meetings. LSA will circulate proposed agendas and will record actions in subsequent minutes. Action items will be carried forward in an ongoing matrix of activity to chart and to monitor project development and delivery. The matrix will be updated after each meeting and submitted to the MPO Project Manager for review.

While these meetings will serve as a venue for LSA to solicit input/comments, they will also provide the project participants with an opportunity to present their feedback. LSA will factor participant concerns into the development of the model and provide documentation of input received and how that input was utilized in the model development.

During the project conclusion, LSA will provide a presentation of the model update to the project participants. LSA recommends that this presentation be scheduled at the same time the one-day model training session is conducted. This interactive session will help the project participants understand the final results in the model as well as receive hand-on training at the same time. Additionally, the simultaneous scheduling of both final model presentation and the hands-on training will be a cost saver for the project.
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<td>Forecast Socioeconomic Data</td>
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<td>Task 5.2</td>
<td>Horizon Year Roadway Network</td>
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<td>Task 6.0</td>
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<td>Task 7.0</td>
<td>Training</td>
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<td>Task 8.0</td>
<td>On-Call Consultation and Support</td>
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Note: Total project duration of 4 months is very compact. It is assumed that data requests, review, and comment periods will be narrow.
EXHIBIT B
City of Missoula Non-Discrimination and
Affirmative Action Policy

NON-DISCRIMINATION. All hiring shall be on the basis of merit and qualification and there shall be no discrimination in employment on the basis race, ancestry, color, physical or mental disability, religion, national origin, sex, age, marital or familial status, creed, ex-offender status, physical condition, political belief, public assistance status or sexual orientation, gender identity or expression, except where these criteria are reasonable bona fide occupational qualifications.

AFFIRMATIVE ACTION POLICY. Contractors, subcontractors, sub grantees, and other firms doing business with the City of Missoula must be in compliance with the City of Missoula's Affirmative Action Plan, and Title 49 Montana Codes Annotated, entitled "Human Rights" or forfeit the right to continue such business dealings.

The City's Affirmative Action Policy Statement is:

The Mayor of the City of Missoula or the Mayor's designee may adopt an affirmative action plan to provide all persons equal opportunity for employment without regard to race, ancestry, color, handicap, religion, creed, national origin, sex, age, marital status. In keeping with this commitment, we are assigning to all department heads and their staff the responsibility to actively facilitate equal employment opportunity for all present employees, applicants, and trainees. This responsibility shall include assurance that employment decisions are based on furthering the principle of equal employment opportunity by imposing only valid requirements for employment and assuring that all human resource actions are administered on the basis of job necessity.

Specific responsibility for developing, implementing, monitoring and reporting are assigned to the City Personnel staff under the supervision and direction of the Chief Administrative Officer and the Mayor.

It is the policy of the City of Missoula to eliminate any practice or procedure that discriminates illegally or has an adverse impact on an "affected" class. Equal opportunity shall be provided for all City employees during their terms of employment. All applicants for City employment shall be employed on the basis of their qualifications and abilities.

The City of Missoula, where practical, shall utilize minority owned enterprises and shall ensure that subcontractors and vendors comply with this policy. Failure of subcontractors and vendors to comply with this policy statement shall jeopardize initial, continued, or renewed funds.

Our commitment is intended to promote equal opportunity in all employment practices and provide a positive program of affirmative action for the City of Missoula, its employees, program participants, trainees and applicants.
EXHIBIT C
MPO Non-Discrimination and Affirmative Action Policy

The Missoula Metropolitan Planning Organization (MPO) is committed to conducting all of its business in an environment free of discrimination, harassment, and retaliation. In accordance with State and Federal law MPO prohibits any and all discrimination on the grounds of race, color, national origin, sex, age, physical or mental disability, parental/marital status, pregnancy, religion/creed/culture; political belief, genetic material, veteran status, or social origin/ancestry (hereafter “protected classes”) by its employees or anyone with whom MPO chooses to do business.

For the duration of this contract/agreement, the SUBRECIPIENT agrees as follows:

(1) Compliance with Regulations: The SUBRECIPIENT (hereinafter includes consultant) will comply with all Acts and Regulations of the United States and the State of Montana relative to Non-Discrimination in Federally and State-assisted programs of the U.S. Department of Transportation and the State of Montana, as they may be amended from time to time, which are herein incorporated by reference and made a part of this contract.

(2) Non-discrimination:

a. The SUBRECIPIENT, with regard to the work performed by it during the contract, will not discriminate, directly or indirectly, on the grounds of any of the protected classes in the selection and retention of subcontractors, including procurements of materials and leases of equipment, employment, and all other activities being performed under this contract/agreement.

b. SUBRECIPIENT will provide notice to its employees and the members of the public that it serves that will include the following:

i. Statement that SUBRECIPIENT does not discriminate of the grounds of any protected classes.

ii. Statement that SUBRECIPIENT will provide employees and members of the public that it serves with reasonable accommodations for any known disability, upon request, pursuant to the Americans with Disabilities Act as Amended (ADA).

iii. Contact information for SUBRECIPIENT’s representative tasked with handling non-discrimination complaints and providing reasonable accommodations under the ADA.

iv. Information on how to request information in alternative accessible formats.

(3) In accordance with Mont. Code Ann. § 49-3-207, SUBRECIPIENT will include a provision, in all of its hiring/subcontracting notices, that all hiring/subcontracting will be on the basis of merit and qualifications and that SUBRECIPIENT does not discriminate on the grounds of any protected class.
(4) Participation by Disadvantaged Business Enterprises (DBEs):

a. If the SUBRECIPIENT receives federal financial assistance as part of this contract/agreement, the SUBRECIPIENT will make all reasonable efforts to utilize DBE firms certified by MDT for its subcontracting services. The list of all currently certified DBE firms is located on the MDT website at mdt.mt.gov/business/contracting/civil/dbe.shtml

b. By signing this agreement the SUBRECIPIENT assures that:

The contractor, sub recipient or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR Part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy as the recipient deems appropriate.

c. SUBRECIPIENT must include the above assurance in each contract/agreement the SUBRECIPIENT enters.

(5) Solicitation for Subcontracts, Including Procurement of Materials and Equipment: In all solicitations, either by competitive bidding, or negotiation, made by the SUBRECIPIENT for work to be performed under a subcontract, including procurements of materials, or leases of equipment, each potential subcontractor or supplier will be notified by the SUBRECIPIENT of the SUBRECIPIENT’s obligation under this contract/agreement and all Acts and Regulations of the United States and the State of Montana related to Non-Discrimination.

(6) Information and Reports: The SUBRECIPIENT will provide all information and reports required by the Acts, Regulations, and directives issued pursuant thereto and will permit access to its books, records, accounts, other sources of information and its facilities as may be determined by MPO or relevant US DOT Administration to be pertinent to ascertain compliance with such Acts, Regulations, and instructions. Where any information required of a contractor is in the exclusive possession of another who fails or refuses to furnish the information, the SUBRECIPIENT will so certify to MPO or relevant US DOT Administration, as appropriate, and will set forth what efforts it has made to obtain the information.

(7) Sanctions for Noncompliance: In the event of a SUBRECIPIENT’s noncompliance with the Non-discrimination provisions of this contract/agreement, MPO will impose such sanctions as it or the relevant US DOT Administration may determine to be appropriate, including, but not limited to:
a. Withholding payments to the SUBRECIPIENT under the contract/agreement until the SUBRECIPIENT complies; and/or

b. Cancelling, terminating, or suspending the contract/agreement, in whole or in part.

Pertinent Non-Discrimination Authorities:

During the performance of this contract/agreement, the SUBRECIPIENT, for itself, its assignees, and successor in interest, agrees to comply with the following non-discrimination statutes and authorities; including but not limited to:

Federal

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 200d et seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin); and 49 CFR Part 21;

- The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (42 U.S.C. § 4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects);

- Federal-Aid Highway Act of 1973, (23 U.S.C. § 324 et seq.), (prohibits discrimination on the basis of sex);


- The Age Discrimination Act of 1975, as amended, (42 U.S.C. § 6101 et seq.), (prohibits discrimination on the basis of age);

- Airport and Airways Improvement Act of 1982, (49 U.S.C. § 471, Section 47123), as amended, (prohibits discrimination based on race, creed, color, national origin, or sex);

- The Civil Rights Restoration Act of 1987, (PL 100-209), (broadened the scope, coverage, and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of 1975, and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of the terms “programs or activities” to include all of the programs or activities of the Federal-aid recipients, sub-recipients, and contractors, whether such programs or activities are Federally funded or not);

- Titles II and III of the Americas with Disabilities Act, which prohibits discrimination on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities (42 U.S.C. §§ 12131-12189) as implemented by Department of Transportation regulations at 49 CFR parts 37 and 38;

- The Federal Aviation Administration’s Non-Discrimination statute (49 U.S.C. § 47123) (prohibits discrimination on the basis of race, color, national origin, and sex);

- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority
Populations and Low-Income Populations, which prevents discrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations;

- Executive Order 13166, Improving Access to Services for Persons with Limited English Proficiency, and resulting agency guidance, national origin discrimination includes discrimination because of Limited English Proficiency (LEP). To ensure compliance with Title VI, you must take reasonable steps to ensure that LEP persons have meaningful access to your programs (70 Fed. Reg. at 74087 to 74100);

- Title IX of the Education Amendments of 1972, as amended, which prohibits you from discriminating because of sex in education programs or activities (20 U.S.C. § 1681 et seq.).

State

- Mont. Code Ann. § 49-3-205 Governmental services;
- Mont. Code Ann. § 49-3-206 Distribution of governmental funds;
- Mont. Code Ann. § 49-3-207 Nondiscrimination provision in all public contracts.

(8) Incorporation of Provisions: The SUBRECIPIENT will include the provisions of paragraph one through seven in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Acts, the Regulations and directives issued pursuant thereto. The SUBRECIPIENT will take action with respect to any subcontract or procurement as MPO or the relevant US DOT Administration may direct as a means of enforcing such provisions including sanctions for noncompliance. Provided, that if the SUBRECIPIENT becomes involved in, or is threatened with litigation by a subcontractor, or supplier because of such direction, the SUBRECIPIENT may request MPO to enter into any litigation to protect the interests of MPO. In addition, the SUBRECIPIENT may request the United States to enter into the litigation to protect the interests of the United States.