# Cost-Sharing Agreement Levee Certification

Tracy Campbell, Regulatory Compliance Manager (406) 830-5455 campbellTL@ci.missoula.mt.us



### Review

Per Chapter 13.27 Missoula Municipal Code: Storm Water Management "Storm water system" in this chapter also includes the City's flood control devices, such as levees, floodwall, high-hazard dams, and their appurtenances.

### Four Accredited Levees sponsored by the City

- Clark Fork Area III
- Clark Fork Area V
- o Grant Creek
- Pattee Creek
  - Spartan and Playfair Park Detention Basins
  - o Grit Chamber

### One Non-accredited Levee formerly sponsored by the City

McCormick Levee

One Accredited Levee sponsored by Missoula County that protects some City properties

Orchard Homes

Maintenance Requirements
Certification Process

### Accredited Levees



2018 Flooding (4% Annual Chance or 25-year flood) Target Range/Orchard Homes

The Federal Emergency Management
Agency (FEMA) has determined it meets
the requirements of National Flood
Insurance Program (NFIP) regulations
(44 CFR 65.10) and that FEMA has
recognized on a Flood Insurance Rate Map
(FIRM) as reducing the flood hazards posed
by a base (1-percent-annual-chance/100year) flood.

Properties located in the floodplain behind an accredited levee receive reduced flood insurance rates.

### Clark Fork Area III

- Built: 1966
- Accredited
- Federally authorized levee (built by
- the U.S. Army Corps of Engineers)
- Locally sponsored by the City
- Length: 0.54 miles of embankment
- and 0.17 miles of floodwall
- Population: 303
- Structures protected: 86
- Estimated property value:
- \$48 million to \$14 billion
- Extent: North bank Madison to Orange

Annual inspection by USACE and City USACE Rating: Minimally Acceptable

Majority of recommendations include repairing cracking and spalling on the floodwall and maintaining vegetation.

March 2021 Removed unacceptable vegetation



### Clark Fork Area V

- Built: 1964
- Accredited
- Federally authorized levee (built by
- the U.S. Army Corps of Engineers)
- Locally sponsored by the City
- Length: 0.24 miles of embankment
- Population: 312
- Structures protected: 120
- Estimated property value: \$36.4 million
- Extent: North bank
   California to Russell

Annual inspection by USACE and City USACE Rating: Minimally Acceptable Majority of the recommendations include maintenance of vegetation and riprap.

February 2020 and March 2021 Removed unacceptable vegetation



# Vegetation Maintenance

"Growth of sod and willows or brush on the levee slopes may be encouraged as it will increase bank stabilization and decrease erosion from flood flows. The growth of trees on the levee shall be prevented." Clark Fork Area III and V Levees

Operation and Maintenance Manual 1968, written by the U.S. Army Corps of Engineers



### **Long-Term Goal**

Remove all non-native vegetation and cottonwoods, transition levee slopes to native shrub cover, where diameter at breast height < 4 inches.

# Floodplain Mapping

Missoula and Granite Counties are working with MT DNRC and FEMA to update and produce new Flood Insurance Rate Maps (FIRMS) for the Clark Fork River, Bitterroot River, Rock Creek, and Rock Creek Tributaries. Updated floodplain maps will depict the latest, most accurate flood risk data, and will eventually replace the existing floodplain maps which are based on data from the 1970s.

DNRC floodplain mapping updates http://dnrc.mt.gov/divisions/water/operations/floodplain-management/missoula-granite

Due to the floodplain remapping effort, the Clark Fork Levees must be re-certified, to retain their accreditation status.

# Floodplain Mapping

### Limit Of Study

### Flood Study Steps

**Step 1 - Survey:** measurements are made of the topography around the river, along with any culverts, bridges, and road crossings. LiDAR uses an airplane to collect ground elevation over a large area, and ground survey supplements the airborne data.

**Step 2 - Hydrology:** determines how much water there will be in the river during a flood event. Data from stream gages will tell how many cubic feet of water per second the river will carry during the flood.

**Step 3 - Hydraulics:** once the first two steps are complete, calculations can show where the water will go during the flood. The elevation data is combined with the flood flow data to determine where the water will go when it overflows the channel.

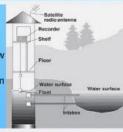
**Step 4 - Mapping (delineation):** the results from step 3 are combined with the elevation data and official maps to see how far the water will spread out. The area shown to be underwater during the flood is the regulatory floodplain.

Step 1 - Survey: The type of the survey depends on the size of the study area and type of study.



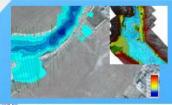
#### Step 2 - Hydrology:

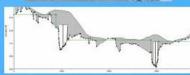
Stream gage stations are an important tool to determine flow rates. If nearby stream gages aren't available, gage data from a similar location is used to determine the flow rate.



#### Step 3 - Hydraulics:

- 5 main components to the model
- 1) Hydrology (stream flow data)
- 2) Cross Sections (measurements of the river bottom at key locations)
- Roughness (thickness of vegetation, land cover, etc determined by surveyors)
- 4) Structures (road crossings, culverts, bridges, etc.)
- 5) Downstream conditions





#### Step 4 - Mapping (delineation):

The result will be the floodplain boundary and a depth grid identifying the shallower and deeper areas of flooding.

# Floodplain Mapping Timeline







### Project Timeline Missoula-Granite Floodplain Maps Update

#### **Estimated Completion date**

2020 (est.)	2021 (est.)	2022 (est.)	Mid to Late 2022 (est.)	2023 (est.)
Measurements are made of the topography around the river, along with any culverts, bridges, and road crossings. LiDAR uses an airplane to collect ground elevation over a large area, and ground survey supplements the airborne data. Flood flow data determine how much water there will be in a river during a flood event.	The elevation and survey data are combined with the flood flow data to determine where the water will go when it overflows the channel and how far it will spread out. The area shown to be underwater and at high risk is mapped as the regulatory floodplain.	Draft data is delivered to the communities. Public open houses will be conducted for landowners to review the information.	FEMA Preliminary Maps are produced and ready for public review and comment period. A second public open house is usually conducted to review the information. 90 day official comment & appeal period held.	FEMA Flood Insurance Rate Maps finalized.
Data gathering	Engineering and floodplain modeling	Draft Data available public review	Preliminary Data public comment and appeal period	Flood Insurance Rate Maps become effective

#### Flood Study Conducted

- 4 steps of a flood study.
- 1) Survey & LiDAR
- 3) Hydraulics (engineering)
- 2) Hydrology (flood flow) 4) Mapping (delineation)

#### **Public Review**

2 public open houses are usually held during this time. Once at draft map stage and again at preliminary map

During this time public comments are encouraged. There will be a official 90 day appeal period after the maps become preliminary.

#### Resiliency and Mitigation efforts

Once new maps become effective the community can determine what mitigation efforts it would like to pursue to reduce flood risks.

# **Certification Process**

Design Criteria	Interior drainage plan	Operation Plan				
Freeboard**	Flood warning system	Flood warning system				
Closures*	Plan of operation	Plan of operation				
Embankment protection*	Manual backup	Periodic operation of				
Embankment and	Periodic inspection	closures				
6 1 11 1 1 1111	· ·					
foundation stability analysis*	Survey of the levee	Maintenance Plan				
•		Maintenance Plan				
•	Survey of the levee	Maintenance Plan				
analysis*	Survey of the levee Emergency Action Plan	ered by a corps of				

# **Certification Process**

USACE Risk Assess	ment	Consultant		
Pros	Cons	Pros	Cons	
Certified by same agency that built the levees			Less Predictable	
Robust scope	New process	Well-established process	Less-defined scope	
Established relationship with the Seattle District			No local expertise; Requires out-of-state consultants	
Seattle District willing to work with the City			Consultant stated it was a 'no brainer' to partner with the Corps	
Potential to save a significant amount of money			Potential to cost more money	

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# Cost-Sharing Agreement

- September 2, 2020
   Mayor Engen signed a formal request for assistance to Colonel Bullock, District Commander of the USACE Seattle District
- Total cost to prepare Certification Package to FEMA for both Clark Fork Levees
  - \$717,000
- U.S. Army Corps of Engineers and City of Missoula
  - \$358,500 each



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# Questions?



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